# 2011 Property Tax Report Floyd County

# with Comparisons to Prior Years

## **Legislative Services Agency**

September 2011

This report describes property tax changes in Floyd County between 2010 and 2011, with comparison to changes since 2007. In 2011, the changes from the big tax reform of 2008 were fully phased in with the elimination of the last of the state homestead credits. The 2009 recession affected assessments and local tax credits in many counties. Changes in local levies and assessments also were important in many counties.

### **Comparable Homestead Property Tax Changes in Floyd County**

| The average homeowner saw a 13.5% tax bill increase from 2010 to 2011.  |
|---|
| Homestead taxes in 2011 were still 15.3% lower than they were in 2007, before the property tax reforms.             |
| 87.9% of homeowners saw lower tax bills in 2011 than in 2007.   |
| 59.5% of homeowners saw tax increases of between 10% and 19% from 2010 to 2011.                                     |
| The largest percentage of homeowners have seen between a 10% and 19% decrease in their tax bills from 2007 to 2011. |

|                             | 1          |          | 1          |          |
|-----------------------------|------------|----------|------------|----------|
|                             | 2010 to    |          | 2007 to    |          |
|                             | Number of  | % Share  | Number of  | % Share  |
|                             | Homesteads | of Total | Homesteads | of Total |
| Summary Change in Tax Bill  |            |          |            |          |
| Higher Tax Bill             | 16,083     | 92.8%    | 2,014      | 11.6%    |
| No Change                   | 500        | 2.9%     | 78         | 0.5%     |
| Lower Tax Bill              | 744        | 4.3%     | 15,235     | 87.9%    |
| Average Change in Tax Bill  | 13.5%      |          | -15.3%     |          |
| Detailed Change in Tax Bill |            |          |            |          |
| 20% or More                 | 3,077      | 17.8%    | 415        | 2.4%     |
| 10% to 19%                  | 10,302     | 59.5%    | 540        | 3.1%     |
| 1% to 9%                    | 2,704      | 15.6%    | 1,059      | 6.1%     |
| 0%                          | 500        | 2.9%     | 78         | 0.5%     |
| -1% to -9%                  | 469        | 2.7%     | 3,041      | 17.6%    |
| -10% to -19%                | 129        | 0.7%     | 5,981      | 34.5%    |
| -20% to -29%                | 39         | 0.2%     | 3,438      | 19.8%    |
| -30% to -39%                | 32         | 0.2%     | 1,400      | 8.1%     |
| -40% to -49%                | 18         | 0.1%     | 518        | 3.0%     |
| -50% to -59%                | 18         | 0.1%     | 225        | 1.3%     |
| -60% to -69%                | 7          | 0.0%     | 147        | 0.8%     |
| -70% to -79%                | 8          | 0.0%     | 112        | 0.6%     |
| -80% to -89%                | 4          | 0.0%     | 81         | 0.5%     |
| -90% to -99%                | 3          | 0.0%     | 50         | 0.3%     |
| -100%                       | 17         | 0.1%     | 242        | 1.4%     |
| Total                       | 17,327     | 100.0%   | 17,327     | 100.0%   |

LOSS OF STATE HOMESTEAD CREDIT, LOWER LOCAL HOMESTEAD CREDITS AND HIGHER TAX RATES RAISE HOMEOWNER TAX BILLS

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Note: Percentages may not total due to rounding.

#### **Homestead Property Taxes**

Homestead property taxes increased 13.5% on average in Floyd County in 2011. This was much more than the state average of 4.4%. Floyd County homestead taxes were still 15.3% lower in 2011 than they were in 2007, before the big tax reform. Several reasons contributed to this tax increase. The state homestead credit was phased out. It had been 3.9% in 2010. In addition, Floyd County's local homestead credit declined in 2011, due to a drop in the local income tax revenues that fund it. Tax rates increased. The tax bill increase was somewhat limited by the tax caps. The share of homeowners receiving tax cap credits was 7.9% in 2011, up from 2.2% in 2010.

#### **Tax Rates**

Property tax rates increased in all Floyd County tax districts. The average tax rate increased by 7.4% because the increase in the levy exceeded a smaller increase in net assessed value. Levies in Floyd County increased by 7.8%. The biggest levy increases were in the New Albany-Floyd County Consolidated Schools debt service and bus replacement funds and in the county health and reassessment funds. Floyd County's total net assessed value increased 1.3% in 2011. (The certified net AV used to compute tax rates rose by 0.3%.) Homestead and agricultural net assessments were relatively flat. Other residential assessments showed an increase at 3.2%, while business net assessments increased by 2.8%.

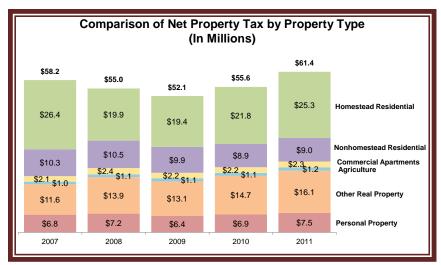
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INCREASES IN TAX BILLS FOR ALL PROPERTY TYPES, DUE TO HIGHER TAX RATES

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#### **Net Tax Bill Changes - All Property Types**

Net tax bills for all taxpayers rose 10.4% in Floyd County in 2011, higher than the statewide increase of 2.8%. Other residential property, which includes smaller rentals and second homes, saw net tax bills increase by 1.0%. Tax bills for commercial apartments increased 6.6%. Business tax bills - which include commercial, industrial and utility buildings, land and equipment - increased by 9.2%. These tax bill increases reflect the rise



in Floyd County tax rates. Agricultural tax bills rose 8.3%. This was due to higher tax rates and the 3.2% increase in the base rate assessment of farm land, from \$1,250 to \$1,290 per acre for taxes in 2011.

#### **Tax Cap Credits**

Property taxes are capped at 1% of gross assessed value for homesteads, 2% for other residential property (including rental housing and second homes) and farmland, and 3% for business land, buildings, and equipment. Taxpayers receive credits when their tax bills exceed the caps. Credits are revenue lost to local governments.

TAX CAP CREDITS INCREASED IN
2011 DUE TO HIGHER TAX RATES
AND LOWER TAX CREDITS

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Total tax cap credit losses in Floyd County were \$1.9 million, or 3% of the levy. This was less than the state average loss rate of 9.2%, but near the median value of 3.8% among all counties. Tax rates are the main determinant of tax cap credits, and Floyd County's tax rates were a bit less than the state median.

Three-quarters of the total tax cap credits were in the 2% nonhomestead/farmland category; most of the rest were in the 1% homestead category. Floyd has no district tax rates above \$3 per \$100 assessed value, so no business property in the 3% tax cap category qualified for credits. The largest percentage losses were in the city of New Albany and the units that share taxing districts with the city. Tax rates in these districts exceed \$2. The largest dollar losses were in the New Albany-Floyd School Corporation and the city of New Albany.

| Floyd County Tax Cap Credits | 1%        | 2%          | 3%  | Elderly  | Total       | % of Levy |
|------------------------------|-----------|-------------|-----|----------|-------------|-----------|
| 2010 Tax Cap Credits         | \$88,943  | \$1,028,190 | \$0 | \$39,523 | \$1,156,656 | 1.9%      |
| 2011 Tax Cap Credits         | 343,665   | 1,487,755   | 0   | 79,909   | 1,911,329   | 3.0%      |
| Change                       | \$254,723 | \$459,564   | \$0 | \$40,386 | \$754,673   | 1.0%      |

Tax cap credits rose in Floyd County in 2011 by \$754,673, or 65%. The additional credits represent an

added loss of 1% of the total tax levy. Most of the increase in tax cap credits was in the 2% tax cap category, the result of increased tax rates. The elimination of the state homestead credit and the drop in local income tax revenue that funds local homestead credits added to the 1% tax cap credit increase.

#### The Effect of Recession

The 2009 recession had some effect on Floyd County assessments for pay-2011. Homestead property values and construction activity increased little in Floyd County in 2009. Increases in business and other residential values were higher. Lower incomes in 2009 resulted in lower local income tax distributions in 2011, which reduced the local homestead credit. The small increase in assessments helped increase tax rates, and the drop in homestead credits added to tax bills. Both helped increase tax cap credit losses in 2011.

2009 RECESSION HELPED INCREASE TAX
BILLS, WHICH CAUSES ADDED TAX CAP
REVENUE LOSSES

|                        | Gross AV        | Gross AV        | Gross AV | Net AV          | Net AV          | Net AV |
|------------------------|-----------------|-----------------|----------|-----------------|-----------------|--------|
| Property Type          | 2010            | 2011            | Change   | 2010            | 2011            | Change |
| Homesteads             | \$3,353,624,196 | \$3,381,148,503 | 0.8%     | \$1,592,589,883 | \$1,592,795,749 | 0.0%   |
| Other Residential      | 449,298,250     | 463,068,100     | 3.1%     | 447,200,772     | 461,620,980     | 3.2%   |
| Ag Business/Land       | 75,357,240      | 75,117,600      | -0.3%    | 74,859,240      | 74,237,850      | -0.8%  |
| Business Real/Personal | 1,264,675,030   | 1,301,718,550   | 2.9%     | 1,010,910,854   | 1,038,921,049   | 2.8%   |
| Total                  | \$5,142,954,716 | \$5,221,052,753 | 1.5%     | \$3,125,560,749 | \$3,167,575,628 | 1.3%   |

Net AV equals Gross AV less deductions and exemptions • Tax rates are calculated on Net AV • Circuit breaker tax caps are calculated on Gross AV

#### Floyd County Levy Comparison by Taxing Unit

|   |            |            |            |            |            | % Change |         |        |        |
|---|------------|------------|------------|------------|------------|----------|---------|--------|--------|
|   |            |            |            |            |            | 2007 -   | 2008 -  | 2009 - | 2010 - |
| Taxing Unit                             | 2007       | 2008       | 2009       | 2010       | 2011       | 2008     | 2009    | 2010   | 2011   |
| County Total                            | 78,346,229 | 85,584,171 | 51,562,359 | 54,964,110 | 59,231,097 | 9.2%     | -39.8%  | 6.6%   | 7.8%   |
| State Unit                              | 83,444     | 86,572     | 0          | 0          | 0          | 3.7%     | -100.0% |        |        |
| Floyd County                            | 9,051,776  | 11,884,750 | 6,787,317  | 6,916,536  | 7,360,546  | 31.3%    | -42.9%  | 1.9%   | 6.4%   |
| Franklin Township                       | 11,268     | 11,664     | 9,211      | 10,885     | 11,129     | 3.5%     | -21.0%  | 18.2%  | 2.2%   |
| Georgetown Township                     | 76,585     | 5,909      | 0          | 0          | 0          | -92.3%   | -100.0% |        |        |
| Greenville Township                     | 100,548    | 107,736    | 97,136     | 99,057     | 99,188     | 7.1%     | -9.8%   | 2.0%   | 0.1%   |
| Lafayette Township                      | 33,106     | 24,991     | 23,231     | 24,758     | 24,482     | -24.5%   | -7.0%   | 6.6%   | -1.1%  |
| New Albany Township                     | 168,752    | 176,934    | 170,885    | 197,017    | 211,864    | 4.8%     | -3.4%   | 15.3%  | 7.5%   |
| New Albany Civil City                   | 12,010,081 | 12,282,791 | 10,578,858 | 12,136,405 | 12,122,954 | 2.3%     | -13.9%  | 14.7%  | -0.1%  |
| Georgetown Civil Town                   | 229,587    | 244,933    | 248,394    | 259,546    | 265,809    | 6.7%     | 1.4%    | 4.5%   | 2.4%   |
| Greenville Civil Town                   | 18,555     | 18,933     | 12,450     | 17,776     | 17,706     | 2.0%     | -34.2%  | 42.8%  | -0.4%  |
| New Albany-Floyd County Consol .Schools | 51,811,606 | 56,466,500 | 29,441,281 | 30,382,102 | 33,828,504 | 9.0%     | -47.9%  | 3.2%   | 11.3%  |
| New Albany-Floyd County Public Library  | 1,867,053  | 1,662,901  | 1,403,920  | 1,720,015  | 1,778,299  | -10.9%   | -15.6%  | 22.5%  | 3.4%   |
| New Albany Flood Control                | 858,844    | 855,419    | 576,667    | 575,858    | 572,851    | -0.4%    | -32.6%  | -0.1%  | -0.5%  |
| Floyd County Solid Waste Mgt. District  | 0          | 0          | 0          | 0          | 0          |          |         |        |        |
| Georgetown Township Fire District       | 739,612    | 553,734    | 814,260    | 938,450    | 1,259,388  | -25.1%   | 47.0%   | 15.3%  | 34.2%  |
| Lafayette Township Fire District        | 586,660    | 439,283    | 560,994    | 613,923    | 629,362    | -25.1%   | 27.7%   | 9.4%   | 2.5%   |
| New Alabany Township Fire District      | 698,752    | 761,121    | 837,755    | 1,071,782  | 1,049,015  | 8.9%     | 10.1%   | 27.9%  | -2.1%  |
| City of New Albany Redevelopment        | 0          | 0          | 0          | 0          | 0          |          |         |        |        |

#### Floyd County 2011 Tax Rates, Credit Rates, and Net Tax Rates for Homesteads by Taxing District

|       |                     |          |           | Credit Rates |           |             |           |             |               |  |
|-------|---------------------|----------|-----------|--------------|-----------|-------------|-----------|-------------|---------------|--|
|       |                     | -        |           | COIT         | CEDIT     | CEDIT       | LOIT      | LOIT        | Net Tax Rate, |  |
| Dist# | Taxing District     | Tax Rate | LOIT PTRC | Homestead    | Homestead | Residential | Homestead | Residential | Homesteads    |  |
| 22001 | Franklin Township   | 1.5024   |           |              | 5.8509%   |             |           |             | 1.4145        |  |
| 22002 | Georgetown Township | 1.8178   |           |              | 5.8509%   |             |           |             | 1.7114        |  |
| 22003 | Georgetown Town     | 2.1161   |           |              | 5.8509%   |             |           |             | 1.9923        |  |
| 22004 | Greenville Township | 1.5246   |           |              | 5.8509%   |             |           |             | 1.4354        |  |
| 22005 | Greenville Town     | 1.5611   |           |              | 5.8509%   |             |           |             | 1.4698        |  |
| 22006 | Lafayette Township  | 1.6349   |           |              | 5.8509%   |             |           |             | 1.5392        |  |
| 22007 | New Albany Township | 1.6738   |           |              | 5.8509%   |             |           |             | 1.5759        |  |
| 22008 | New Albany City     | 2.4465   |           |              | 5.8509%   |             |           |             | 2.3034        |  |

Notes: A Taxing District is a geographic area of a county where taxing units overlap, so the sum of the taxing unit tax rates is the total district rate.

The Tax Rate is the gross levy divided by net assessed value, in dollars per \$100 assessed value.

The LOIT, COIT, and CEDIT credits are funded by local income taxes.

The Net Tax Rate for Homesteads is calculated by reducing the tax rate by the various credit percentages.

#### Floyd County 2011 Circuit Breaker Cap Credits

|   |            | Circuit Breake            |                   |         |           |            |                         |
|---|------------|---------------------------|-------------------|---------|-----------|------------|-------------------------|
|   | (1%)       | (2%)<br>Other Residential | (3%)<br>All Other |         |           |            | Circuit<br>Breaker as % |
| Taxing Unit Name                        | Homesteads | and Farmland              | Real/Personal     | Elderly | Total     | Levy       | of Levy                 |
| Non-TIF Total                           | 343,665    | 1,487,481                 | 0                 | 79,909  | 1,911,055 | 59,231,097 | 3.2%                    |
| TIF Total                               | 0          | 274                       | 0                 | 0       | 274       | 5,429,809  | 0.0%                    |
| County Total                            | 343,665    | 1,487,755                 | 0                 | 79,909  | 1,911,329 | 64,660,906 | 3.0%                    |
| Floyd County                            | 35,032     | 149,477                   | 0                 | 9,380   | 193,889   | 7,360,546  | 2.6%                    |
| Franklin Township                       | 3          | 0                         | 0                 | 2       | 5         | 11,129     | 0.0%                    |
| Georgetown Township                     | 0          | 0                         | 0                 | 0       | 0         | 0          |                         |
| Greenville Township                     | 0          | 0                         | 0                 | 54      | 54        | 99,188     | 0.1%                    |
| Lafayette Township                      | 4          | 0                         | 0                 | 13      | 17        | 24,482     | 0.1%                    |
| New Albany Township                     | 1,617      | 6,942                     | 0                 | 336     | 8,895     | 211,864    | 4.2%                    |
| New Albany Civil City                   | 124,747    | 553,444                   | 0                 | 19,980  | 698,171   | 12,122,954 | 5.8%                    |
| Georgetown Civil Town                   | 521        | 3,296                     | 0                 | 299     | 4,116     | 265,809    | 1.5%                    |
| Greenville Civil Town                   | 0          | 0                         | 0                 | 36      | 36        | 17,706     | 0.2%                    |
| New Albany-Floyd County Consol. Schools | 165,430    | 707,259                   | 0                 | 43,408  | 916,097   | 33,828,504 | 2.7%                    |
| New Albany-Floyd County Public Library  | 8,696      | 37,179                    | 0                 | 2,282   | 48,157    | 1,778,299  | 2.7%                    |
| New Albany Flood Control                | 5,895      | 26,152                    | 0                 | 944     | 32,991    | 572,851    | 5.8%                    |
| Floyd County Solid Waste Mgt. District  | 0          | 0                         | 0                 | 0       | 0         | 0          |                         |
| Georgetown Township Fire District       | 800        | 3,732                     | 0                 | 1,501   | 6,033     | 1,259,388  | 0.5%                    |
| Lafayette Township Fire District        | 95         | 0                         | 0                 | 342     | 437       | 629,362    | 0.1%                    |
| New Alabany Township Fire District      | 824        | 0                         | 0                 | 1,334   | 2,158     | 1,049,015  | 0.2%                    |
| City of New Albany Redevelopment        | 0          | 0                         | 0                 | 0       | 0         | 0          |                         |
| TIF - New Albany Township 007           | 0          | 0                         | 0                 | 0       | 0         | 992,997    | 0.0%                    |
| TIF - New Albany City 008               | 0          | 274                       | 0                 | 0       | 274       | 4,436,812  | 0.0%                    |

Notes: Circuit breaker tax cap credits are tax savings for taxpayers and revenue losses for local government units. Circuit breaker credits are highest in tax districts with the highest tax rates. These are usually districts that include cities or towns because the municipal tax rate is included in the district tax rate. This means that most circuit breaker credits are in cities and towns and in units that overlap cities and towns.

#### Circuit Breaker Credit Types:

Homesteads are owner-occupied primary residences and include homestead land and buildings in the 1% tax cap category. Owner-occupied mobile homes and agricultural homesteads are included in this category. This category only includes credits on the portion of the property that qualifies as a homestead.

Other Residential/Farmland includes small rental housing units, larger commercial apartments, second homes, long-term care facilities, and farmland, in the 2% tax cap category.

All Other Real/Personal is commercial, industrial, and utility land and buildings, and business equipment, including agricultural equipment, in the 3% tax cap category. This category also includes credits on the portion of homeowner properties that do not qualify as a homestead.

Elderly includes credits for the 2% annual limit on homestead tax bill increases for low-income homeowners, age 65 and over.

The *Total Levy by Unit* is gross property taxes levied, before all tax credits. For TIF districts, this amount represents the TIF proceeds before circuit breaker credits. This information is included to allow comparison to the circuit breaker revenue losses.

Numbers may not total due to rounding.